



**Board of Supervisors
County of Louisa
Monday, November 4, 2024
Louisa County Public Meeting Room
5:00 PM**

CALL TO ORDER - 5:00 P.M.

Chairman Adams called the November 4, 2024, meeting of the Louisa County Board of Supervisors to order at 5:00 p.m.

Board Member Name	District	Status	Arrived
Duane A. Adams, Chairman	Mineral District	Present	5:00 PM
Tommy J. Barlow, Vice Chairman	Mountain Road District	Present	5:00 PM
Fitzgerald A. Barnes	Patrick Henry District	Present	5:00 PM
Christopher C. McCotter	Cuckoo District	Present	5:00 PM
H. Manning Woodward, III	Louisa District	Present	5:00 PM
R.T. Williams	Jackson District	Present	5:00 PM
Rachel G. Jones	Green Springs District	Present	5:00 PM

Others Present: Christian Goodwin, County Administrator; Patricia Smith, County Attorney; Chris Coon, Deputy County Administrator; Wanda Colvin, Deputy County Administrator/Director of Finance; Alexandra Stanley, Executive Assistant/Deputy Clerk; Griff Carmichael, Director of Human Resources; Chief Kris Hawk, Fire & EMS; and Scott Raettig, Director of Information Technology

CLOSED SESSION

On the motion of Mr. Barlow, seconded by Mr. Williams, which carried by a vote of 7-0, the Board entered Closed Session at 5:00 p.m. pursuant to the following subsections of Virginia Code §2.2-3711:

1. In accordance with §2.3711(A)(1), discussion, consideration, or interviews of prospective candidates for employment; assignment, appointment, promotion, performance, demotion, salaries, disciplining, or resignation of specific public officers, appointees, or employees of any public body; and
2. In accordance with §2.3711(A)(5), discussion concerning a prospective business or industry or the expansion of an existing business or industry, in the Mineral and Green Spring Districts, where no previous announcement has been made of the business' or industry's interest in locating or expanding its facilities in the community; and
3. In accordance with § 2.2-3711 (A)(7), consultation with legal counsel and briefings by staff members or consultants pertaining to actual or probable litigation, where such consultation or briefing in open meeting would adversely affect the negotiating or litigating posture of the public body; and
4. In accordance with §2.2-3711(A)(8), consultation with legal counsel employed or retained by a public body regarding specific legal matters requiring the provision of legal advice by such counsel.

REGULAR SESSION

On the motion of Mr. Williams, seconded by Mr. Barnes, which carried by a vote of 7-0,

the Board voted to return to Regular Session at 6:00 p.m.

RESOLUTION - CERTIFICATION OF CLOSED SESSION

Voter	Role	Vote
Tommy J. Barlow	Voter	Yes/Aye
Fitzgerald A. Barnes	Seconder	Yes/Aye
R.T. Williams, Jr.	Mover	Yes/Aye
Christopher C. McCotter	Voter	Yes/Aye
Duane A. Adams	Voter	Yes/Aye
Rachel G. Jones	Voter	Yes/Aye
H. Manning Woodward, III	Voter	Yes/Aye

On the motion of Mr. Williams, seconded by Mr. Barnes, which carried by a vote of 7-0, the Board voted to adopt the following resolution:

WHEREAS, the Louisa County Board of Supervisors has convened a Closed Meeting this 4th day of November 2024, pursuant to an affirmative recorded vote and in accordance with the provisions of the Virginia Freedom of Information Act; and

WHEREAS, §2.2-3712 of the Code of Virginia requires a certification by the Louisa County Board of Supervisors that such closed meeting was conducted in conformity with the Virginia Law.

NOW, THEREFORE BE IT RESOLVED on this 4th day of November 2024, that the Louisa County Board of Supervisors does hereby certify that, to the best of each member's knowledge, (i) only public business matters lawfully exempted from open meeting requirements by Virginia law were discussed in the closed meeting to which this certification resolution applies, and (ii) only such public business matters as were identified in the motion convening the closed meeting was heard, discussed or considered by the Louisa County Board of Supervisors.

ADMINISTRATIVE ITEMS - 6:00 P.M.

INVOCATION

Mr. McCotter led the invocation, followed by the Pledge of Allegiance.

ADOPTION OF AGENDA

On the motion of Mr. Williams, seconded by Mr. McCotter, which carried by a vote of 6-0, the Board voted to adopt the November 4, 2024, agenda as amended with the following changes:

- Amended order of agenda and moved New Business/Actions Items before Information/Discussion Items.

MINUTES APPROVAL

Board of Supervisors (BOS) - Regular Meeting – October 21, 2024

On the motion of Mr. Barnes, seconded by Mr. Williams, which carried by a vote of 7-0, the Board voted to approve the minutes of the October 21, 2024, regular meeting.

Board of Supervisors (BOS) – Legislative Worksession – October 21, 2024

On the motion of Mr. Barnes, seconded by Mr. Williams, which carried by a vote of 7-0, the Board voted to approve the minutes of the October 21, 2024, Legislative Worksession.

BILLS APPROVAL**Resolution – To Approve the Bills for the Second Half of October 2024**

On the motion of Mr. Barnes, seconded by Mr. Williams, which carried by a vote of 7-0, the Board adopted a resolution approving the bills for the second half of October 2024.

CONSENT AGENDA ITEMS

On the motion of Mr. Barnes, seconded by Mr. Williams, which carried by a vote of 6-0, the Board voted to adopt the Consent Agenda items for November 4, 2024, as follows:

1. Resolution - Recommending Re-Appointment of Halsey Green to the Louisa County Board of Equalization
2. Resolution - In Posthumous Appreciation of Cyrus Alexander Weaver, Sr.
3. Resolution - To Approve and Award a Contract for Fire Apparatus and Ambulance Preventative Maintenance and Repair Services
4. Resolution - To Approve and Award the Contract for Plumbing Services
5. Resolution - To Approve and Award a Contract for a Firefighting, EMS, and Search & Rescue Vessel
6. Resolution - Authorizing a Pass Through Appropriation for State Fire Programs Funding
7. Resolution - Authorizing a Carryover of a Portion of FY24 Unspent Funding for Louisa County Health Department
8. Resolution - Authorizing a Pass Through Appropriation to Juvenile Probation for VJCCCA

NEW BUSINESS/ACTION ITEMS**Resolution – To Consider the 2025 Thomas Jefferson Planning District Commission Legislative Program**

Mr. David Blount appeared before the Board to go over the regional legislative program for the upcoming 2025 Virginia General Assembly session. The Thomas Jefferson Planning District (TJPDC) has outlined several legislative priorities addressing key issues for the region. These priorities span areas including public education funding, local revenue authority and unfunded mandates, and land use and growth management. These initiatives mirror Louisa's legislative priorities and TJPDC's goal to foster economic, social, and environmental well-being in the region by working closely with state policies and funding opportunities.

Mr. Barlow expressed his concern with current development road review. He stated the Virginia Department of Transportation (VDOT) formerly provided reviews of the internal roads, entrances, and related transportation aspects of development proposals. However, following an opinion from the state's Attorney General, this practice was discontinued, and localities must now have internal/contract staff to perform these functions. He said the County supports state efforts to move funding from VDOT to localities to support this increased workload and has added this to its legislative priorities. He said he would like to see TJPDC add this concern to their list of priorities.

Mr. Blount said if the Board would like for that to be included, he could craft some language or use what is in Louisa's legislative priorities.

On the motion of Mr. Woodward, seconded by Mr. Barnes, which carried by a vote of 7-0, the Board voted to approve the 2025 Thomas Jefferson Planning District Commission Legislative Program, with the inclusion of Development Road Review.

RECOGNITIONS

(None)

PUBLIC COMMENT PERIOD

Chairman Adams opened the public comment period.

Ms. Mitchell Sasser, Louisa District – The Central Virginian, informed the Board of their office relocation. He said he would be remiss to not use this opportunity to continue to advocate for the county to return their public notice requirements to their local newspaper. He said he encourages active participation in county affairs. He noted with the change in legislation as of this July, the county can return their public notices to the local newspaper of record.

Ms. Sue Frankelstreit, Patrick Henry District, reminded the Board that as the weather is getting colder, there are citizens who are homeless. She stated as the Board considers putting money into turf fields, some kids are not able to play sports, not because they don't have a field to play in, but because they don't have a warm place to sleep at night.

Ms. Amy Ware, Jackson District, came to the Board to ask for some guidance with an ongoing animal control issue. She stated her mother, who is 87 and has dementia, has been deeply affected by animals trespassing on her property, causing disruptions to her daily enjoyment of life. She explained the animals are causing extensive damage to her mother's property and harm to her mother's caretakers. She urged the Board to revisit the county's Dogs Running at Large ordinance and to come up with a better solution.

The Board directed the County Administrator and County Attorney to schedule a meeting with the Sheriff's Office to discuss possible amendments to the Dogs Running at Large ordinance.

Mr. Duane Sergent, Mineral District, talked about homelessness in the county. He encouraged the Board to work with nonprofits and other people in the community that want work on finding a solution for homelessness.

Ms. Lin Kogle, Mineral District – Louisa County Homeless Coalition, provided the Board with

an update/status report from the Louisa Homeless Coalition on homelessness in the county.

With no one else wishing to speak, Chairman Adams closed the public comment period.

INFORMATION/DISCUSSION ITEMS

Discussion – Update on Holly Grove Radio Tower

Mr. Chris Coon provided a brief update to the Board. The Holly Grove radio tower project in Louisa is progressing as part of an initiative to achieve comprehensive radio coverage, enhancing the effectiveness of communication between dispatch and emergency personnel across the area. To support the project, Louisa County has accepted proposals for the construction of the tower. Currently, the county is seeking approval from DOJ, and once that is approved, construction can begin in a few weeks. He noted the project was supposed to be completed by December 31st, however, an extension was given, and the county now has until June 2025 to complete the project.

Discussion – Update on Honorary Road Naming Policy

Mr. Chris Coon explained the Honorary Road Naming Policy was established to recognize and honor individuals with strong ties to Louisa County who have achieved notable distinction at the national or international level. This policy provides guidelines and criteria for the Board of Supervisors to consider when designating honorary road names to celebrate these individuals' contributions and preserve their legacy within the community. Staff is seeking approval from the Board to prepare a resolution to adopt the policy at an upcoming meeting.

Questions and comments were addressed by the Board regarding the proposed policy and whether it aligns with VDOT's honorary road sign criteria. It was noted that VDOT regulates the installation of the signs and does not get involved in the road naming process.

Mr. Coon said staff could check with VDOT, but their process is triggered by the local governing body who has a vetting process to ensure the individual to be honored meets the eligibility criteria.

Ms. Jones noted that since the policy was created, there were questions about the national and international recognition and requested that staff and the assigned workgroup revisit the policy.

UNFINISHED BUSINESS

(None)

REPORTS OF OFFICERS, BOARDS, AND STANDING COMMITTEES

Committee Reports

Chairman Adams appointed Supervisor Barlow and Williams to the road bond workgroup.

Solar Ordinance Committee: The solar committee plans to meet within the next three weeks to discuss recent changes to state legislation on solar development.

Board Appointments

(None)

County Administrator's Report

Mr. Goodwin reported that there were several reports and items of correspondence in the Board packet and reminded the Board of several upcoming events.

PUBLIC HEARINGS**Resolution – Authorizing a Budget Supplement to the Middle School Turf Field Capital Project**

Mr. Chris Coon explained the County has appropriated \$3,556,830 for engineer and design work, nutrient credits and the construction of two turf fields at the Louisa County Middle School. After receiving quotes for the work necessary to complete the project, it has been determined that the costs will exceed the amount previously appropriated and an additional appropriation of \$2,777,438 is needed to complete the project. The total cost of the project is estimated to be \$6,334,268. The additional funds were not included in the FY2025 budget and need to be appropriated at this time.

Mr. Coon noted Parks, Recreation, & Tourism conducted a survey and over 1,000 residents shared their priorities for park enhancements. The top 4 new facility projects supported by the community were; 1) Indoor Aquatic Facility (89% Support), 2) Expanded Programming Space (74% Support), 3) Sports Complex with Turf Fields (62% Support), and 4) Skate Park (22% Support).

The funding sources for the projects:

- General Long-Term Capital Fund: \$10,720,244
- Indoor Aquatic Facility Fund: \$1,200,000
- Parks and Recreation Long-Term Capital Fund: \$1,000,000
- LCPS Long-Term Capital Fund: Approximately \$500,000
- Park Maintenance and Enhancements Fund: \$457,923.68

The estimated costs for each key projects:

- Indoor Aquatic Facility & Programming Space: \$10-25 Million
- Sports Complex with Turf Fields: \$6.33 Million
- Skatepark: \$50,000-125,000

The proposed fund usage:

- Parks and Recreation Long-term Capital Fund
 - Full Use of \$1,000,000
- LCPS Long-term Capital Fund
 - Full Use of \$500,000
- Park Maintenance and Enhancements Fund
 - Full Use of \$457,923
- General Long-term Capital Fund
 - Partial Use of \$819,515, leaving a remaining balance of \$9,900,729 in this fund.

Mr. Coon explained the investment in turf fields, the county's project prioritization and why they are choosing to prioritize the turf fields and wait for other projects. He stated it is high community and revenue potential with reduced maintenance needs. He further noted the skate park is planned for FY26 CIP and the indoor aquatic facility and programming space is a much larger project requiring substantial funds and land suitable for future phases or partnership funding.

Chairman Adams opened the public hearing.

Mr. Jonathan Christian, Louisa District, spoke in support of the budget supplement to the Middle School Turf Field capital project.

Ms. Diane McCoort, Louisa District, spoke in support of the budget supplement to the Middle School Turf Field capital project.

Mr. Steve McCormick, Louisa District, spoke in support of the budget supplement to the Middle School Turf Field capital project.

Ms. Amy Ware, Jackson District, noted as chair of the Louisa County Parks and Recreation Advisory Committee, she felt it was necessary to appear before the Board to express her concerns, and concerns of her fellow committee members, with the source of funding for the project. She said the Advisory Committee has expressed concerns that the funding appears to be coming from existing budget lines that are meant to fund ongoing current projects. She stated how concerning it was to the Advisory Commission because they've spent the last year identifying needs of the community through various presentations, surveys, and conversations.

Mr. Juston Haase, Louisa District, spoke in support of the budget supplement to the Middle School Turf Field capital project.

Ms. Casey Burton, Mountain Road District, spoke in support of the budget supplement to the Middle School Turf Field capital project.

Ms. Melissa Young, Louisa District, spoke in support of the budget supplement to the Middle School Turf Field capital project.

Ms. Brianna Sparrow, Mineral District, spoke in support of the budget supplement to the Middle School Turf Field capital project.

Mr. Charlie Elkins, Patrick Henry District, spoke in support of the budget supplement to the Middle School Turf Field capital project.

Mr. Ryan Underwood, Mineral District, spoke in support of the budget supplement to the Middle School Turf Field capital project.

Mr. George Sorino, spoke in support of the budget supplement to the Middle School Turf Field capital project.

Mr. Robert Regan, Mineral District, spoke in support of the budget supplement to the Middle School Turf Field capital project.

Ms. Tori Underwood, spoke in support of the budget supplement to the Middle School Turf Field capital project.

With no one else wishing to speak, Chairman Adams closed the public hearing and brought it back to the Board for discussion.

The Board discussed the proposal to install synthetic turf fields in the community and the nearly \$2.8 million increase of the project. While some supported the potential benefits of turf fields, such as lower maintenance and increased durability, there was some opposition from others who raised concerns about allocating public funds to the project. It was mentioned that the funds could be used for other proprieties within the county, questioning the cost-effectiveness and necessity of synthetic turf compared to other community needs.

Mr. Williams stated that he would like to see increased communication from the Louisa County Parks and Recreation Advisory Committee and expects them to be more forthcoming about their priorities and what they are planning. He also recommended a Memorandum of Understanding between the County and Louisa County Public Schools be considered.

Mr. McCotter motioned to table the item, which was seconded by Mr. Barlow and failed by a vote of 3-4 with Messrs Jones, Adams, Barnes, and Williams voting against.

Mr. Williams motioned to authorize a budget supplement in the amount of \$2,777,438 for the construction of two turf fields at the Louisa County Middle School. The source of funding is County Long Term Capital Reserves in the amount of \$1,277,438, LCPS Long Term Capital Reserves in the amount of \$500,000, and Parks & Recreation Capital Reserves in the amount of \$1,000,000. Mr. Barnes seconded.

Mr. Barlow requested a roll call vote.

<u>Roll Call</u>	<u>Vote</u>
Mr. Woodward	No
Mr. McCotter	No
Ms. Jones	Yes
Mr. Williams	Yes
Mr. Adams	Yes
Mr. Barnes	Yes
Mr. Barlow	No

The motioned passed 4-3, with Messrs Barlow, McCotter, and Woodward voting against.

Resolution – To Approve/Deny Rezoning Application – REZ2024-04 Swamp Bottom LLC, Applicant; Ronnie Morris, Michael Tolley, Agent – Proffer Amendment Request

Ms. Renee Mawyer, presented the staff report to the Board. Swamp Bottom LLC, Applicant; Ronnie Morris, Owner; Michael Tolley, Agent, request to amend proffer number four (4) of REZ10-06, to remove the requirement for a planted Leyland Cypress tree buffer on Lot 8 (eight), due to the wet conditions of that area of land.

The property is located at the intersection of Chalklevel Road (Route 625) and Dove Hollow Drive, and is further identified as tax map parcel 41-33-8, in the Louisa Election District.

At a regular meeting of the Louisa County Planning Commission held October 10, 2024, the Planning Commission voted that the public necessity, convenience, general welfare, or good zoning practice compels it to make a recommendation of approval to the Louisa County Board of Supervisors on the proffer amendment request REZ2024-04 to amend proffer #4 of REZ10-2006, to remove the requirement for a planted Leyland Cypress tree buffer on Lot 8 (eight), due to the wet conditions of that area of land.

Chairman Adams opened the public hearing. With no one wishing to speak, Chairman Adams closed the public hearing and brought it back to the Board for discussion.

On the motion of Mr. Woodward, seconded by Mr. Barnes, which carried by a vote of 7-0, the Board voted to approve the proffer amendment request for Swamp Bottom LLC, Applicant; Ronnie Morris, Owner; Michael Tolley, Agent.

ADJOURNMENT

On the motion of Mr. Barnes, seconded by Mr. Williams, which carried by a vote of 7-0, the Board voted to adjourn the November 4, 2024, meeting at approximately 8:10 p.m.

BY ORDER OF:
DUANE A. ADAMS, CHAIRMAN
BOARD OF SUPERVISORS
LOUISA COUNTY, VIRGINIA